

## Message Text

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ORIGIN EUR-12

INFO OCT-01 ISO-00 USIE-00 CIAE-00 PM-04 INR-07 L-03  
ACDA-07 NSAE-00 PA-01 SS-15 PRS-01 SP-02 TRSE-00  
NSC-05 NSCE-00 SSO-00 INRE-00 OIC-02 /060 R

DRAFTED BY OSD/ISA:TYLER  
APPROVED BY EUR/RPM:WSHINN, JR.  
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JOINT STAFF, J-5(INFORMED)JOHNSON  
EUR/RPM:FROEBE  
EUR/RPM:HAWES  
PM/ISP:MICHAUD

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O R 161831Z APR 77  
FM SECSTATE WASHDC  
TO USMISSION NATO IMMEDIATE  
INFO SECDEF  
CINCLANT  
USCINCEUR  
USLOSACLANT  
USNMR SHAPE

C O N F I D E N T I A L STATE 086278

HOLD FOR OPENING OF BUSINESS

E.O. 11652: GDS

TAGS: MPOL, NATO

SUBJECT: MINISTERIAL GUIDANCE

REF: 1. USNATO 2100, DTG 09112Z APR 77  
2. USNATO 2117, DTG 121706Z APR 77  
3. STATE 76113, DTG 052353Z APR 77

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, WE AGREE WITH MISSION'S RECOMMENDATIONS CONTAINED  
REF 2 FOR CHANGES IN FOURTH DRAFT, WITH EXCEPTION OF  
CHANGES AND ADDITIONS LISTED BELOW.

2. AS REGARDS FIRST SENTENCE OF PARA 8 IN THE FOURTH  
DRAFT, WE BELIEVE THAT TO PREDICATE A FUNDAMENTAL  
TRANSFORMATION OF THE CHARACTER AND FLEXIBILITY OF

WARSAW PACT FORCES REPRESENTS A STEP BACKWARD FROM THE FORMULATION IN THE THIRD DRAFT, WHICH WE FIND PREFERABLE. WE ALSO BELIEVE THAT THE FIRST SENTENCE OF PARA 10, THIRD DRAFT, SHOULD BE USED IN PLACE OF THE FIRST SENTENCE OF PARA 8, FOURTH DRAFT.

3. AS REGARDS THE SECOND SENTENCE OF PARA 8 OF THE FOURTH DRAFT, WE BELIEVE IT SHOULD BE RE-WORDED TO READ "THESE FORCES ARE NOW INCREASINGLY CAPABLE OF OFFENSIVE

OPERATIONS AND OF SUPPORTING THE SOVIET UNION'S POLITICAL INTERESTS ON A GLOBAL SCALE." THE EXISTING LANGUAGE CONNOTES A JUDGMENT THAT THE SOVIETS ARE INCREASINGLY OFFENSIVE IN THEIR INTENTIONS, NOT JUST IN MILITARY CAPABILITIES.

4. AS REGARDS THE THIRD SENTENCE OF PARA 8 IN THE FOURTH DRAFT, WE BELIEVE THE TERM "MASSIVE" EXAGGERATES THE GROWTH OF SOVIET MILITARY POWER, AND SUGGEST SUBSTITUTION OF THE TERM "STEADY."

5. WE WOULD SUPPORT IDENTIFICATION OF THE "NEW SUBMARINE-LAUNCHED BALLISTIC MISSILE SYSTEM" MENTIONED IN PARA 9 AS THE SS-X-18.

6. AS REGARDS THE THIRD SENTENCE OF PARA 10 OF THE FOURTH DRAFT, WE BELIEVE THE SENTENCE IS VAGUE AS CONCERNS THE REDUCTION OF WARNING TIME. SINCE THE AMOUNT OF WARNING TIME WHICH NATO WOULD HAVE WOULD DEPEND ON CONFIDENTIAL

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THE CIRCUMSTANCES, WE SUGGEST THAT IT BE REVISED TO READ, "AS A RESULT, WARNING TIME AVAILABLE TO NATO IN SOME CASES IS SIGNIFICANTLY REDUCED."

7. IN PARA 16 ("WARNING OF WAR") IN THE FOURTH DRAFT, WE FIND DIFFICULTY IN CALLING FOR "THE GREATEST" ATTENTION TO THE WARSAW PACT'S IMPROVED CAPABILITY TO ATTACK WITH MINIMUM WARNING. WE SUGGEST SUBSTITUTION OF "PARTICULAR" FOR "THE GREATEST," IN THE LAST SENTENCE, TO AVOID THE IMPLICATION THAT A SHORT-WARNING ATTACK IS VIEWED AS THE MOST LIKELY CONTINGENCY.

8. WE AGREE WITH MISSION PROPOSALS REF 2 AS REGARDS FOLLOW -UP TO CHANGES PREVIOUSLY SUGGESTED BY WASHINGTON IN REF 3. HOWEVER, WITH REGARD TO MUNITIONS PLANNING FACTORS, WE WOULD NOT WISH TO LOSE SPECIFICITY IN TRANSLATING FROM "TERM OF ART" FORMULATIONS TO MORE GENERAL LANGUAGE FOR INCLUSION IN FOURTH DRAFT. WE ATTACH CONSIDERABLE IMPORTANCE TO PROGRESS IN WRM

STOCKS AND TO DEVELOPMENT OF APPROPRIATE PLANNING  
FACTORS.

CHRISTOPHER

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## Message Attributes

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**Current Classification:** UNCLASSIFIED  
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